



CITY OF FULLERTON  
CITY COUNCIL / SUCCESSOR AGENCY  
CLOSED SESSION MINUTES  
APRIL 21, 2026 – 5:15 P.M.  
Council Chamber  
303 West Commonwealth Avenue  
Fullerton, California

5:17 p.m.

**CALL TO ORDER**

Mayor / Chair Jung called the meeting to order at 5:17 p.m.

**ROLL CALL**

Present: Mayor / Chair Jung, Mayor Pro Tem / Vice Chair Dunlap, Council / Agency Members Charles, Valencia

Absent: Zahra

Staff Present: City Manager Eddie Manfro,  
Assistant City Attorney Baron Bettenhausen, City Clerk  
Lucinda Williams

**PUBLIC COMMENTS - Closed Session**

None.

**FIREWORKS LOTTERY DRAWING**

Drawn prior to Call to Order.

**RECESS TO CLOSED SESSION**

Mayor / Chair Jung recessed to Closed Session at 5:17 p.m.

**CLOSED SESSION**

- 1. CONFERENCE WITH LEGAL COUNSEL - ANTICIPATED LITIGATION Per Government Code Section 54956.9(d)(4)**

**Initiation of Litigation:** One Case

5:37 p.m.

**ADJOURNMENT**

Mayor / Chair Jung adjourned the meeting at 5:37 p.m.

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Fred Jung  
Mayor

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Lucinda Williams, MMC  
City Clerk



CITY OF FULLERTON  
CITY COUNCIL / SUCCESSOR AGENCY  
CLOSED SESSION MINUTES  
APRIL 21, 2026 – 5:30 P.M.  
Council Chamber  
303 West Commonwealth Avenue  
Fullerton, California

5:39 p.m.

### **CALL TO ORDER**

Mayor / Chair Jung called the meeting to order at 5:39 p.m.

### **ROLL CALL**

Present: Mayor / Chair Jung, Mayor Pro Tem / Vice Chair Dunlap, Council / Agency Members Charles, Valencia, Zahra

Absent: None

Staff Present: City Manager Eddie Manfro, Deputy City Attorney Baron Bettenhausen, City Clerk Lucinda Williams, Deputy City Manager Daisy Perez, Police Chief Jonathan Radus, Fire Chief Adam Loeser, Interim Director Administrative Services Steven Avalos, Acting Director Human Resources Laura Gianetti-Mercer, Community Economic Director Sunayana Thomas, Public Works Director Stephen Bise

**INVOCATION** given by Fullerton Police Department Chaplain Fredia Travis.

**PLEDGE OF ALLEGIANCE** led by City Manager Manfro.

### **CLOSED SESSION REPORT**

Deputy City Attorney Bettenhausen reported City Council voted 4 – 0 – 1 (Absent: Zahra) to join fire apparatus anti-trust class action litigation.

Council Member Charles registered a vote in opposition to the motion to negotiate with EDCO, CR&R, Universal, Athens, Valley Vista and Republic made during the April 14, 2026 Special City Council meeting.

### **EX PARTE COMMUNICATIONS REPORT**

Council Member Zahra reported he spoke with the Police Officer's Association.

Council Member Charles reported she spoke with the Carpenter's Association and Iron Workers.

## **PRESENTATIONS (Item 1)**

Presented

- 1. PRESENTATION: Introduction of Special Fiscal Audit - Grant Thornton Risk Advisory Services, Shawn Stewart (Partner) and Charles Mayes, CPA (Director)**

## **ITEMS REMOVED FROM CONSENT CALENDAR ANNOUNCEMENT**

None.

## **PUBLIC COMMENTS - Regular Session**

The following addressed City Council:

- Richard Andrade spoke about Nieves Engineering.
- Dylan Blackwell spoke about Nieves Engineering.
- Jensen Hallstrom spoke about memorial trees.
- Jay (no last name provided) spoke about cannabis dispensary tax revenues.
- Payton Farrell spoke about Uptown Burger.
- Karen Lloreda spoke about City governance and the budget.
- Unidentified speaker spoke about city staff and the waste disposal request for proposal.
- Elijah Manassero, Fullerton, spoke about meeting invocations, ad hoc committees and traffic signals.
- Helen Higgins complimented city staff.
- Steven Sherry, Fullerton, supported a forensic audit and spoke about the trash hauler waste disposal request for proposal process.
- Z (no last name provided) spoke about City revenues and forensic audit.
- Curtis Gamble spoke about the municipal code.

## **CITY COUNCIL / SUCCESSOR AGENCY / STAFF COMMUNICATIONS AND REPORTS**

Council Member Charles spoke about invocations and the city budget, reported on recent events, the Orange County Vector Control Board and office hours and announced an upcoming town hall.

Council Member Zahra thanked Congressman Correa for a fire department earmark, spoke about city revenue opportunities, requested, supported by Charles, discussing the state of the city event at the May 5, 2026 meeting and requested, supported by Charles, discussing a policy regarding legal action at a future meeting.

Mayor Pro Tem Dunlap reported on a recent ribbon cutting, congratulated Rosary High School and spoke about auditor accountability and campaign statements.

## **APPOINTMENTS (Item 1)**

Appointed

### **1. COMMISSION / COMMITTEE / BOARD APPOINTMENTS**

Council Member Charles made a substitute motion, seconded by Dunlap, to ratify the following:

1. Mayor Pro Tem Dunlap appointed Gretchen Cox the Community Development Citizens Committee for term expiring December 31, 2028.
2. Council Member Charles appointed Lila Kim to the Youth Advisory Committee for a term expiring August 31, 2026.

Motion carried 5 – 0.

## **CONSENT CALENDAR (Items 1 through 11)**

Dunlap moved, seconded by Charles, to approve Consent Calendar Items 1 through 10.

Motion carried 5 – 0.

Approved

### **1. APRIL 7, 2026 MEETING AND APRIL 14, SPECIAL MEETING MINUTES**

Proposed Motion:

Approve April 7, 2026 City Council / Successor Agency Meeting and April 14, 2026 Special City Council Meeting Minutes.

Received and filed

### **2. MONTHLY COMMITTEE ACTIVITY AND ATTENDANCE REPORT**

Proposed Motion:

Receive and file.

Received and filed

### **3. MARCH 2026 CHECK REGISTER**

Proposed Motion:

Receive and file.

Adopted

**4. CANNABIS ENFORCEMENT FINES, PENALTIES AND ALTERNATIVE OPTIONS - SECOND READING OF ORDINANCE**

Proposed Motion:

Adopt Ordinance No. 3355

ORDINANCE NO. 3355 - AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF FULLERTON, CALIFORNIA, AMENDING FULLERTON MUNICIPAL CODE CHAPTER 1.10 AND ADDING TITLE 7 (PUBLIC SAFETY AND MORALS), CHAPTER 7.18 (COMMERCIAL CANNABIS ACTIVITIES) TO PROHIBIT COMMERCIAL CANNABIS ACTIVITIES

Adopted

**5. INDEPENDENT CITIES RISK MANAGEMENT AUTHORITY PRIMARY AND ALTERNATE REPRESENTATIVES**

Proposed Motion:

Adopt Resolution No. 2026-016.

RESOLUTION NO. 2026-016 - A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF FULLERTON, CALIFORNIA, APPOINTING PRIMARY AND ALTERNATE REPRESENTATIVES TO THE INDEPENDENT CITIES RISK MANAGEMENT AUTHORITY GOVERNING BOARD AND REPEALING RESOLUTION NO. 2025-059

Approved

**6. FULLERTON POLICE DEPARTMENT POLICY 708 RENEWAL**

Proposed Motion:

Renew Fullerton Police Department Policy 708 - Military Equipment Use approval.

Approved

**7. LEGAL SERVICES AGREEMENT WITH KOREIN TILLERY PC FOR FIRE APPARATUS ANTITRUST CLASS ACTION LITIGATION**

Proposed Motion:

1. Approve Legal Services Agreement between the City of Fullerton and Korein Tillery PC for fire apparatus antitrust claims investigation and litigation, in a form approved by the City Attorney.
2. Authorize City Manager, or designee, to execute the Agreement and any related documents.

Approved

**8. COOPERATIVE AGREEMENT WITH CITIES OF ANAHEIM, BREA, AND ORANGE FOR STATE COLLEGE BOULEVARD REGIONAL TRAFFIC SIGNAL SYNCHRONIZATION PROGRAM PROJECT**

Proposed Motion:

Authorize City Manager, or designee, to execute State College Boulevard Regional Traffic Signal Synchronization Program Project Cooperative Agreement.

Approved

**9. REQUEST FOR PROPOSAL AWARD AND PURCHASE ORDERS TO BADGER METER, INC., FERGUSON WATERWORKS, IFLOW INC. AND THIRKETTLE CORPORATION FOR MULTI-YEAR WATER METER PROCUREMENT**

Proposed Motion:

1. Approve and award contracts to Badger Meter, Inc., Ferguson Waterworks, iFlow Inc. and Thirkettle Corporation (Aqua-Metric Sales Company) for RFP 2526-007 for product-specific water meters purchases.
2. Authorize Director of Administrative Services, or designee, to issue purchase orders not-to-exceed a cumulative \$720,000 annually for all vendors water meter purchases in calendar years 2026 and 2027.
3. Authorize Director of Public Works, or designee, to execute one-year renewal option, if needed, for calendar year 2028. Authorize Director of Administrative Services, or designee, to issue purchase order not-to-exceed a cumulative \$720,000 annually for water meter purchases in calendar year 2028, if one-year renewal option executed.
4. Authorize Director of Public Works, or designee, to execute and administer all related procurement.

Approved

**10. \$1,781,470 CONTRACT WITH NIEVES GENERAL ENGINEERING, INC. FOR FIRETHORNE AREA STREET REHABILITATION**

Proposed Motion:

1. Approve Project 44078 Firethorne Area Street Rehabilitation plans and specifications.
2. Approve the following budget transfers and appropriations in Project 44078 Firethorne Area Street Rehabilitation:
  - \$205,000 General Funds (Fund 10) from Project 44589 Residential Street Program to Project Firethorne Area Street Rehabilitation within the Capital Projects Fund (Fund 74)
  - \$1,200,000 Infrastructure Funds (Fund 11) from Project 44400 Street Reconstruction, Rehabilitation and Repair to Project Firethorne Area Street

Rehabilitation within the Capital Projects Fund (Fund 74)

- \$605,000 Measure M2 Funds (Fund 25) from Project 44400 Street Reconstruction, Rehabilitation and Repair to Project Firethorne Area Street Rehabilitation within the Capital Projects Fund (Fund 74)
  - \$60,000 Sewer Enterprise Funds (Fund 47) from Project 51419 Annual Sewer Replacement Program to Project 44078 Firethorne Area Street Rehabilitation within the Sewer Enterprise Fund (Fund 47).
3. Award \$1,781,470 construction contract to Nieves General Engineering, Inc. for Firethorne Area Street Rehabilitation Project and authorize City Manager, or designee, to execute and administer the contract, in a form approved by the City Attorney.
  4. Authorize Director of Public Works, or designee, to approve change orders for construction and professional engineering construction support services within the approved project budget.

**PUBLIC HEARINGS (Items 12 through 13)**

Received and filed

**12. CITY VACANCIES AND RECRUITMENT AND RETENTION EFFORTS REPORT**

Mayor Jung opened the Public Hearing at 7:26 p.m.

The following addressed City Council:

- Karen Lloreda spoke about new employee recruitment and training.
- Steven Sherry, Fullerton, spoke about campaign donations.
- Elijah Manassero, Fullerton, spoke about budget impacts on vacancies.
- Z (no last name provided) spoke about an economic development position.

Mayor Jung closed the Public Hearing at 7:35 p.m.

Received and filed by order of the Mayor.

Introduced

**13. FULLERTON MUNICIPAL CODE RECODIFICATION**

Mayor Jung opened the Public Hearing at 7:44 p.m.

The following addressed City Council:

- Karen Lloreda supported this item.
- Elijah Manassero spoke about the draft document.
- Curtis Gamble supported this item.
- Z (no last name provided) spoke about the draft document.

The following addressed City Council remotely:

- Jane Reifer asked about a redline document.

Mayor Jung closed the Public Hearing at 7:50 p.m.

Dunlap moved, seconded by Charles to introduce Ordinance No. 3356 for first reading by title only and waive further reading of the ordinance.

ORDINANCE NO. 3356 - AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF FULLERTON, CALIFORNIA, REVISING, AMENDING, RESTATING, CODIFYING AND COMPILING EXISTING CITY OF FULLERTON GENERAL ORDINANCES WITH SUBJECTS EMBRACED IN THE FULLERTON MUNICIPAL CODE

Motion carried 5 – 0.

City Clerk Williams read the ordinance title.

**REGULAR BUSINESS (Items 14 through 16)**

Adopted

**14. FISCAL YEAR 2026-27 ROAD MAINTENANCE AND REHABILITATION (RMRA / SB1) ACCOUNT FUNDS ALLOCATION**

The following addressed City Council:

- Karen Lloreda asked about the City cost share obligation.
- Z (no last name provided) spoke about Page Avenue sidewalks.

Charles moved, seconded by Dunlap, to adopt Resolution No. 2026-019.

RESOLUTION NO. 2026-019 - A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF FULLERTON, CALIFORNIA, ADOPTING A LIST OF PROJECTS FOR FISCAL YEAR 2026-27 FUNDED BY SB 1: THE ROAD REPAIR AND ACCOUNTABILITY ACT OF 2017

Motion carried 5 – 0.

Direction provided

**15. FISCAL YEAR 2026-27 CIP BUDGET - STREET REHABILITATION PROJECT APPROACH**

The following addressed City Council:

- Elijah Manassero supported this item.

City Council provided direction on proposed FY 2026-27 street rehabilitation projects.

**16. FULLERTON MUNICIPAL CODE UPDATE PROHIBITING UNLAWFUL KRATOM PRODUCT SALE OR DISTRIBUTION**

The following addressed City Council:

- Z (no last name provided) thanked staff for this presentation.

- Steven McIntosh supported this item.

Zahra moved, seconded by Dunlap, to introduce Ordinance No. 3357 for first reading by title only and waive further reading of the ordinance.

ORDINANCE NO. 3357 - AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF FULLERTON, CALIFORNIA, ADDING CHAPTER 7.22 (RESTRICTIONS ON THE SALE OR DISTRIBUTION OF KRATOM PRODUCTS) TO TITLE 7 (PUBLIC SAFETY AND MORALS) OF THE FULLERTON MUNICIPAL CODE

Motion carried 5 – 0.

City Clerk Williams read the ordinance title.

## **ITEMS REMOVED FROM CONSENT CALENDAR**

### **11. \$548,970.10 CONTRACT WITH R.J. NOBLE COMPANY FOR PACIFIC - WANDA - LOUISE - WALNUT AREA STREET REHABILITATION**

Charles moved, seconded by Dunlap to:

1. Approve Project 44087 Pacific - Wanda - Louise - Walnut Area Street Rehabilitation plans and specifications.
2. Approve the following budget transfers and appropriations in Project 44087 Pacific - Wanda - Louise - Walnut Area Street Rehabilitation:
  - \$350,000 CDBG (Fund 35) from Project 44400 Street Program to Project 44087 Pacific - Wanda - Louise - Walnut Area Street Rehabilitation within the Capital Projects Fund (Fund 74)
  - \$325,000 General Funds (Fund 10) from Project 44400 Street Program to Project 44087 Pacific - Wanda - Louise - Walnut Area Street Rehabilitation within the Capital Projects Fund (Fund 74)
  - \$11,000 Sewer Enterprise Fund (Fund 47) from Project 51419 Annual Sewer Replacement Program to Project 44087 Pacific - Wanda - Louise - Walnut Street Rehabilitation within the Capital Projects Fund (Fund 47).
3. Reject apparent low bidder, Nieves General Engineering, Inc., due to non-responsiveness.
4. Award a \$548,970.10 construction contract for Pacific - Wanda - Louise - Walnut Area Street Rehabilitation Project to R.J. Noble Company and authorize City Manager, or designee, to execute and administer the contract, in a form approved by the City Attorney.
5. Authorize Public Works Director, or designee, to approve any future change orders for construction and professional

engineering construction support services within the approved project budget.

Motion carried 5 – 0.

8:50 p.m.

**ADJOURNMENT**

Mayor / Chair Jung adjourned the meeting at 8:50 p.m.

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Fred Jung  
Mayor

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Lucinda Williams, MMC  
City Clerk