



City of Collinsville

125 S. Center Street
Collinsville, IL
62234

Minutes - Draft

City Council

Councilman Donna Green

Councilman Tony Hausmann

Councilman Tony

Fuhrmann Councilman

David Seaton Mayor Jeff

Stehman

City Manager Derek Jackson
Corporate Counsel Steve Giacoletto
City Clerk Kim Wasser

Tuesday, February 10, 2026

6:30 PM

Council Chambers

A. CALL MEETING TO ORDER

Mayor Stehman called the meeting to order at 6:30 pm.

B. ROLL CALL

Also present: City Manager Derek Jackson, Corporate Counsel Steve Giacoletto and City Clerk Kim Wasser.

Present: 4 - Councilman Donna Green, Councilman David Seaton, Councilman Tony Hausmann, and Mayor Jeff Stehman

Absent: 1 - Councilman Tony Fuhrmann

C. INVOCATION

Delivered by Heather Galloway of Navigation Church.

D. PLEDGE OF ALLEGIANCE

Recited.

E. PROCLAMATIONS/RECOGNITION/PRESENTATIONS

F. BUSINESS PRIOR TO PUBLIC INPUT

1. Public Hearing on Madison County Community Development Block Grant (All Abilities Playground Surfacing and Installation)
 - a. Motion to Open Public Hearing

- b. Staff Report
- c. Public Input

d. Motion to Adjourn Public Hearing

Attachments: [Agenda Item Report](#)
 [Project Map](#)
 [CIP Page](#)

Mayor Stehman asked for a motion to open the public hearing. Motion by Councilman Green and seconded by Councilman Hausmann.

Staff report given by Parks Director Kimberly Caughran, who advised a public hearing is required to be held in order to apply for the Madison County Community Development Block Grant. The grant is in the amount of \$100,000 and funds would be used towards the surfacing and installation of the all abilities playground at Glidden Park. She advised matching funds will be made up from donations and the Hospitality Fund. Tentative schedule for the project is this summer. She displayed a rendering of the playground project.

Public Input: None

Mayor Stehman asked for a motion to close the public hearing. Motion by Councilman Seaton, seconded by Councilman Hausmann, all in favor, motion approved.

G. COUNCIL DISCUSSION

1. Consideration of Permissible Use of "Neighborhood Vehicles" on Public Roadways

Attachments: [Agenda Item Report](#)

Police Chief Boerm gave a comprehensive overview regarding the use of neighborhood vehicles on public roads. He referenced state statute, 625 ILCS 5/11-1426.1, with regards to non-highway vehicles on roads. Such non-highway vehicles includes ATV, golf carts, off-highway motorcycles, and recreational off-highway vehicles. Statute indicates such non-highway vehicles are prohibited on streets unless authorized by the municipality and then only on streets where the posted speed limit is 35 mph or less, operated by a licensed driver, cannot cross certain roadways (interstate highway, controlled access highway, roadways under State jurisdiction, and must be have safety equipment.

When researching such use, the potential benefits were identified:

Environmental Impact - reduction in air pollutants when electric golf carts were used instead of gas powered ones

Space Efficiency - smaller than other vehicles

Accessibility and Aging - golf carts identified as a tool for seniors to make short, local trips

Community Connectivity - can encourage social interaction and increase neighborhood interactions

He noted public safety concerns:

Crash and Injury Risk - over 13,000 golf cart related accidents annually on public roadways, with

injuries at 40% more severe than those on golf courses

Rising Injuries - golf cart related injuries have increased by 132% from 1990-2006, primarily on public roads

Pedestrian Safety - NHTSA links golf carts on residential streets to pedestrian collisions (particularly involving children) and recommends prohibiting use

Chief Boerm advised he conducted local research regarding such vehicles on public roads. He contacted 20 municipalities in the metro-east area regarding the use of non-highway vehicles on public roads. He summarized his findings:

5 communities permit non-highway vehicles (Belleville, Troy, Caseyville, Swansea, and Mascoutah) and they report no significant safety issues

15 communities prohibit non-highway vehicles

He identified some differences between those communities that allow for non-highway vehicles and Collinsville:

All but 1 is smaller in population

Fewer hills and less complex topographical features

Fewer arterial roadways

He mentioned the various aspects that would need to be addressed in an Ordinance should the City permit non-highway vehicles on its public roadways:

Vehicle Definitions

Permitted Use in accordance with 625 ILCS 5/7-601 and 625 ILCS 5/11-1426.1

Prohibited Use on specified streets

Prohibited Operations - not to exceed 25 mph, after 11:00 pm, not on sidewalks or biking trails, no child under the age of 3 and those older must adhere to child safety seat requirements, etc.

Permitting and Fees

Inspection Process

Penalties - not less than \$250 and not more than \$750, \$500 fine for no insurance, and a 1 year suspension for second and subsequent violations

Lastly, he gave a risks and benefits assessment. He indicated that clearly defined limitations, enforcement standards, and the needed for geographical boundaries to ensure benefits outweighs safety risks and operational impact.

Councilman Seaton advised he was not in favor of allowing non-highway vehicles on city streets. He mentioned personal experience and spoke of an incident where a child riding in such a vehicle died following an accident. He indicated golf carts being less safe than cars due to their design. He spoke of various limitations as to where they would be permitted due to the topography of the City. He indicated he was of the opinion that the risks outweighs the reward. He mentioned the additional workload on the Police Dept. to conduct on-site inspections of the vehicles and permitting process.

Councilman Hausmann concurred with Councilman Seaton's comments. He indicated he does not believe this use is conducive for Collinsville due to major corridors throughout the City. He mentioned

potential speeding issues.

Mayor Stehman advised he asked for the research because he was approached by some residents who were in favor of this permitted use. He indicated he was not in agreement with the reasons given by other Council members. He advised he spoke with personnel from other municipalities that allow golf carts and all no issues or problems surrounding said use. He mentioned the City of Belleville being comparable in size and population to Collinsville. He indicated the accident previously mentioned by Councilman Seaton had no bearing on this issue as it occurred on private property. He spoke of putting trust in the residents to adhere to the restrictions and mentioned the social interaction benefits to the community. He advised he was in favor of allowing the use and suggested a 1 year sunset clause.

Councilman Hausmann clarified that his main concern was other drivers in cars and not necessarily those driving golf carts. He mentioned distracted drivers and cars or trucks being larger in size than that of golf carts.

Councilman Green advised she does not believe this use is conducive for our community. She mentioned the operational impact this could have on the Police Department. She spoke of safety concerns for those in the golf carts in the event of an accident with a car. She mentioned an accident involving City Parks personnel who were injured when their ATV was hit by a car. She advised she believes the risks outweighs the benefits and was not in favor of allowing such use.

Mayor Stehman advised he spoke with the Sergeant at the Belleville Police Dept. who administers the program and he mentioned no issues.

Councilman Seaton spoke of the potential for more serious injuries or fatalities in an accident involving a golf carts versus that of a car due to their design. He indicated their design is made for golf courses and not public roadways.

H. SPEAKERS FROM THE FLOOR

Debbie Nelson spoke of positive improvements with the animal shelter and mentioned adoption events. She mentioned the benefits of having volunteers at the shelter to assist.

I. COMMENTS & ANNOUNCEMENTS - MAYOR

None.

J. COMMENTS & ANNOUNCEMENTS - COUNCIL MEMBERS

None.

K. COMMENTS & ANNOUNCEMENTS - CITY STAFF

Director Caughran mentioned upcoming Parks programs:
Beekeeping event - Willoughby Farm, February 22, 1-3pm
Paint Your Partner - Activity Center, February 12, 6-8pm
Totally Tot Playtime - Activity Center, Wednesdays through the end of March, 10am-12pm

Gateway Center Director Jamie Lane mentioned upcoming events:
Collinsville CUSD 10 Hall of Fame Inductees 2026
Home Show - February 21-22

City Manager Jackson added that Chief Boerm will be inducted into the Hall of Fame.

L. CONSENT AGENDA

City Clerk Wasser read the Consent Agenda.

1. Motion to Approve Payment of Bills for the Period Ending January 30, 2026 in the Amount of \$1,077,696.95

Attachments: [Agenda Item Report](#)
[01.20.2026 BOARD LIST](#)
[01-23-2026 INTERNAL PAYMENTS](#)
[01.28.2026 BOARD LIST](#)

2. Motion to Approve Payroll for the Period Ending January 16, 2026 in the Amount of \$847,153.28

Attachments: [Agenda Item Report](#)
[BOARD LIST PE 1-16-26](#)

3. Motion to Approve Minutes of the January 27, 2026 Council Meeting

Attachments: [Agenda Item Report](#)
[Draft Minutes](#)

4. Ordinance Authorizing the Mayor or City Manager for the City of Collinsville to Enter into an Illinois Workers' Compensation Settlement Agreement (William Tracy)

Attachments: [Agenda Item Report](#)
[Ordinance](#)
[Agreement](#)

5. Resolution of Support for the Great Rivers and Routes Tourism Bureau

Attachments: [Agenda Item Report](#)
[Resolution](#)

Mayor Stehman asked if the Council wished to pull any items prior to a

Motion. No items were pulled. A motion was made by Councilman Seaton, seconded by Councilman Green, to approve the Consent Agenda. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

M. NEW BUSINESS

1. Ordinance Authorizing the Mayor to Execute a Standard Form of Agreement for a Guaranteed Maximum Price Amendment (Exhibit A, AIA document A133-2019) Between the City of Collinsville and Holland Construction Services, Inc. in Relation to the Construction of Fire Station No. 2 (Guaranteed Maximum Price Amendment)

Attachments: [Agenda Item Staff Report](#)
[Ordinance](#)
[Agreement](#)
[Holland documents](#)
[CIP Project page](#)

Chief Bailot advised this Ordinance would authorize a Guaranteed Maximum Price agreement with Holland Construction in the amount of \$8,274,361 for the construction of Fire Station 2. He spoke of the history behind the project by depicting a timeline. He mentioned the cost opinion given by Arch Images (\$9,797,288 medium) in comparison to the actual cost projection of \$9,055,968.

He spoke of the bids received for the various aspects of the project. He advised Holland reviewed all bids and conducted interviewed as part of the vetting process to determine the best qualified contractors.

Councilman Seaton asked for clarification regarding the project cost. Chief Bailot explained that \$1 million has already been spent towards the project. He (Bailot) advised the construction cost would not exceed \$8,274,361, based on the Guaranteed Maximum Price, unless change orders are necessary. He indicated that Holland is the "at risk" construction manager on the project. Councilman Seaton inquired if appliances and furnishings were included in the price to which Chief Bailot advised they were as their is a place holder cost earmarked for those type of expenses.

A motion was made by Councilman Hausmann, seconded by Councilman Green to approve. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

2. Ordinance: (1) Approving the Recommended Construction Contractors; (2) Authorizing Agreements between the City of Collinsville and the Construction Contractors; and (3) Authorizing Assignment of Trade Contract Agreements (Contractors and Assignments - Fire Station #2)

Attachments: [Agenda Item Staff Report](#)
[Ordinance](#)
[Exhibit A](#)
[Exhibit B A101-2017 Draft 08252025 \(Standard Form\)](#)
[Exhibit B A101ExhibitA-2017 - Draft \(Insurance and Bonds\)](#)
[Exhibit B A201-2017 - Draft \(General Conditions\)](#)
[Exhibit C Assignment of Contractors](#)
[CIP Project page](#)

Chief Bailot advised Holland assisted the City in the bidding process. He advised over 60 bids were received making for competitive pricing. Holland conducted interviews with the lowest approved contractors for various aspects of the project. Holland will be the construction manager overseeing the project. He advised groundbreaking is slated for early March with a 12 month anticipated completion time.

A motion was made by Councilman Hausmann, seconded by Councilman Green to approve. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

3. Ordinance to Award Bid and Authorizing Contract with Korte and Luitjohan for the Replacement of Two Storm Water Lift Station Pumps in the Amount of \$863,724 (CIP Project # WW-LFSTN)

Attachments: [Agenda Item Report](#)
 [Ordinance](#)
 [Proposal Form](#)
 [Contract](#)
 [CIP Project Sheet](#)

Billy Jones, Superintendent of Utilities, advised this Ordinance would award a bid and authorize a contract with Korte and Luitjohan in the amount of \$863,724 for the replacement of two storm water lift station pumps. He advised the facility was designed in 1970 and the pumps are original to the station. He indicated they have exceeded their expected service life; therefore, making them inefficient and unreliable. He advised 3 bids were received with Korte & Luitjohan being the lowest qualified bidder. The project was identified in the 2026 CIP at up to \$1.2 million but bid came in \$336,276 less than budget. Enterprise Capital Funds will be used for the cost of the project.

A motion was made by Councilman Seaton, seconded by Councilman Hausmann to approve. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

4. Ordinance Authorizing the Jurisdictional Transfer of a Certain Highway from Illinois Department of Transportation to the City of Collinsville (Ramada Blvd. from east edge of pavement of northbound IL Rt. 157)

Attachments: [Agenda Item Report](#)
 [Ordinance](#)
 [BLR-05210 IDOT Form LPA State JT Ramada Blvd](#)
 [Jurisdictional Transfer Map - Ramada](#)

Overview by Public Works Director Troy Turner, who advised this Ordinance would authorize the jurisdictional transfer of 0.03 miles of Ramada Blvd. to the City from IDOT. He explained the transfer is necessary for road and stormwater improvements associated with the proposed development.

A motion was made by Councilman Green, seconded by Councilman Hausmann to approve. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

5. Ordinance Authorizing the Assignment of a License Agreement for Use of City of Collinsville Right-Of-Way Between the City and Parta Networks, LLC and to the Execution of Amendment No. 1 to the License Agreement

Attachments: [Agenda Item Report](#)
[Ordinance](#)
[Agreement](#)

Director Turner advised this Ordinance would authorize the assignment of a licensing agreement from Parta Networks to Joink LLC. He explained the school district utilizes a dedicated fiber network that is currently owned by Parta; however, Parta is selling to Joink.

A motion was made by Councilman Seaton, seconded by Councilman Hausmann to approve. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

6. Resolution Authorizing the Application for the Community Development Block Grant Funds from Madison County

Attachments: [Agenda Item Report](#)
[Resolution](#)
[CIP Page](#)

Director Caughran advised this Resolution is part of the application process for the Madison County Community Development Block Grant. She indicated grant funds in the amount of \$100,000 will be applied for and used towards the installation of the inclusive playground and safety surfacing at Glidden Park.

A motion was made by Councilman Green, seconded by Councilman Hausmann to approve. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

7. Resolution of Support for the 2026 PEP Grant

Attachments: [Agenda Item Report](#)
[Resolution](#)
[2026 CIP Project](#)

Director Caughran advised this Resolution is necessary for the Madison County 2026 PEP (Park

Enhancement Program) grant. Grant fund came in higher than expected at \$273,338 and will be used for the Glidden Park pavilion replacement project.

A motion was made by Councilman Green, seconded by Councilman Seaton to approve. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

8. Ordinance Authorizing the Mayor to Execute a City Manager's Employment Agreement with Derek Jackson (2026)

Attachments: [Ordinance](#)
[Agreement](#)

Mayor Stehman spoke of Derek Jackson's efforts and achievements during his time as City Manager. He advised that Mr. Jackson has exceeded Council's expectations. Mayor Stehman recommended approving an employment contract with Mr. Jackson as City Manager for the City of Collinsville which is retroactive to January 1, 2026.

A motion was made by Councilman Hausmann, seconded by Councilman Green to approve. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

N. OLD BUSINESS

O. CLOSED SESSION

Mayor Stehman asked for a motion to proceed into closed session in accordance with 5 ILCS 120/2(c):

2. Collective Bargaining

11. Pending or Threatened or Imminent Litigation

A motion was made by Councilman Seaton, seconded by Councilman Hausmann. to approve. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

P. ANNOUNCEMENTS

Q. ADJOURNMENT

A motion was made by Councilman Green, seconded by Councilman Hausmann to adjourn at 7:40 pm. The motion carried by the following vote:

Aye: 4 - Green, Seaton, Hausmann, and Stehman

Nay: 0

Absent: 1 - Fuhrmann

Abstain: 0

ADDRESSING THE COUNCIL DURING SPEAKERS FROM THE FLOOR

Below are the rules for input during City Council meetings as set out in Ordinance No. 4765 entitled “Ordinance Governing Speakers From the Floor During Meetings of the City Council and the Commission, Boards, and Sub-Bodies of Collinsville, Illinois”. Speakers may address the Council during the time designated as Speakers From the Floor on the agenda.

RULE 1: Speakers shall be allowed only during “Speakers from the Floor,” or at any other time if requested by a member of the City Council.

RULE 2: Input must relate to a matter under the authority of the City of Collinsville.

RULE 3: Upon request by the meeting Chairman for speakers from the floor, a prospective speaker shall express the desire to speak, be recognized by the meeting Chairman, approach the designated podium, and state their name and general subject matter to which they will address the City Council.

RULE 4: After establishing their identity, prospective speakers shall immediately address only the City Council.

RULE 5: Each speaker is limited to four (4) minutes to address the City Council. No extensions will be granted and no time shall be compensated to the speaker resulting from interruptions by or discussion with the City Council, City Manager, or any other City officer or employee.

RULE 6: Speakers shall address only the City Council collectively or its members individually. Speakers shall speak to issues and shall refrain from personal attacks on City appointed officials and employees. Speakers may not address issues related to pending litigation in which the City or its subsidiary bodies, officers, agents, employees, boards or commissions is a party.

RULE 7: Speakers shall not be permitted to advertise, solicit, request, urge, summon, or cajole the City Council or the general public, except as otherwise provided for herein, with regard to any products, goods, services, information, gains, losses, advantages, consequences, or any other similar matter, notwithstanding that there may or may not be any pecuniary, monetary, financial or property gain, loss, or benefit to the speaker or any other person or entity.

RULE 8: Speakers shall act and speak with decorum and conform to conventional social manners in speech, writing, dress, and behavior. The audience shall refrain from conduct that disrupts the meeting in any way such as clapping, booing, loud talking or outbursts. A speaker may be immediately terminated at the meeting Chairman’s discretion.

RULE 9: Determination of breaches of this Ordinance shall be made by the meeting Chairman. The meeting Chairman customarily will warn the speaker or members of the audience of inappropriate behavior through one warning use of the gavel. Subsequent inappropriate behavior shall result in the immediate removal of the responsible parties at the discretion of the meeting Chairman.